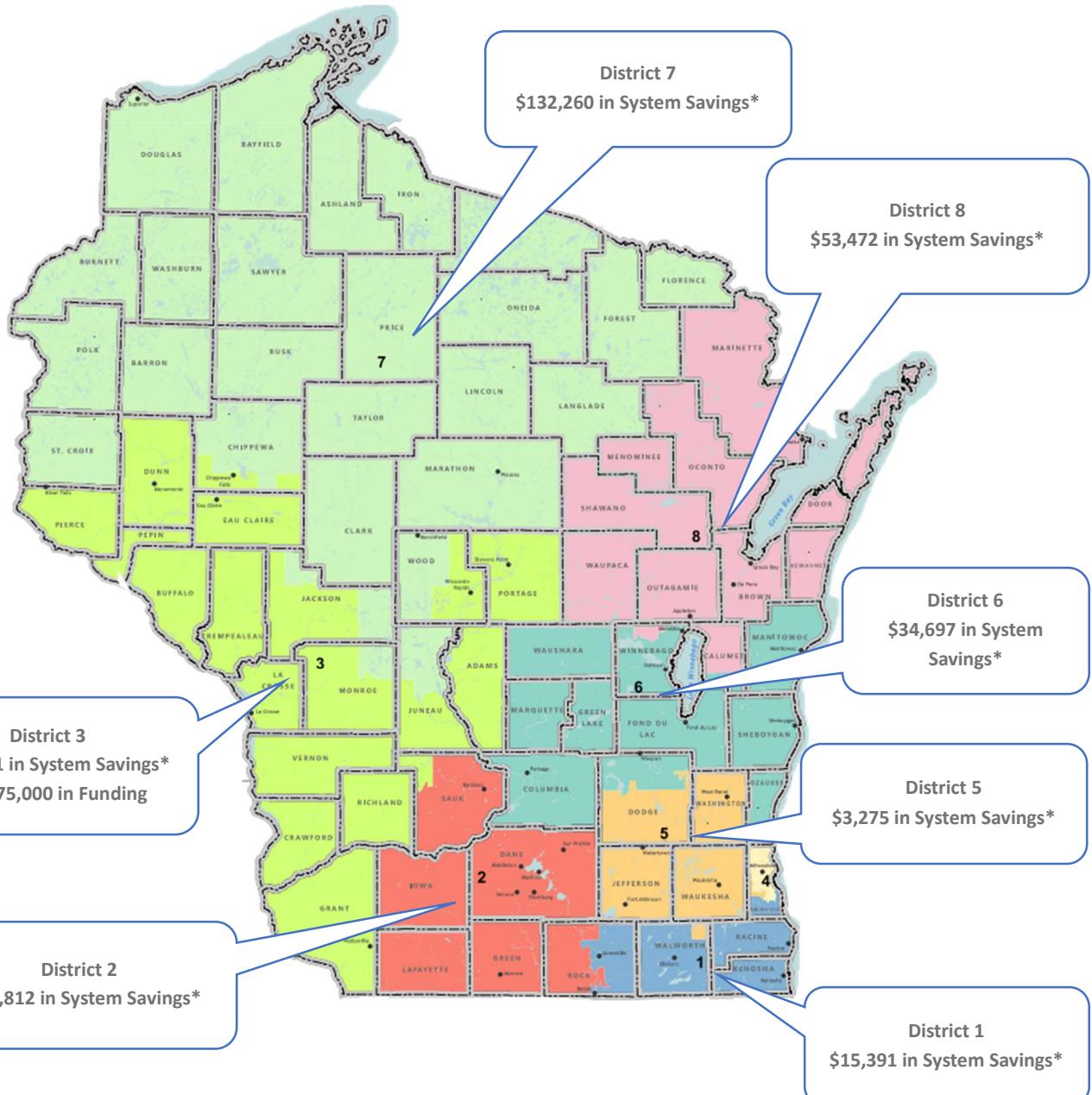




# WISCONSIN RURAL WATER ASSOCIATION

## 2025 IMPACT ON WISCONSIN



*\* Includes significant visits only. Does not reflect all WRWA assistance provided throughout the year.*





## Provides Training...

WRWA continues to be the leading provider of training in the state of Wisconsin to those in the water and wastewater industries. In fact, WRWA is one of the leading trainers of water and wastewater system personnel in the nation. In 2025, WRWA conducted a total of **147** training sessions and events. These were attended by **5,350** operators, managers, administrative personnel, plumbers, and business representatives.

## Technical Assistance...

Providing technical assistance to operators of small rural water and wastewater systems throughout Wisconsin is the backbone of our services. WRWA conducted **3,207** on-site technical assistance visits in 2025 in addition to over **5,670** phone calls to and from systems. WRWA currently has a field staff of 11 providing on-site technical assistance to water and wastewater systems in the state.

WRWA technical assistance is provided in several areas, including regulatory compliance, utility management, solving distribution system problems, treatment, emergency response, source water protection, system operations assistance, energy efficiency, and providing loaner equipment.

## And Resources for Project Funding!

WRWA works closely with USDA Rural Development to help rural communities secure loans, grants, and loan guarantee programs necessary for replacing worn out equipment and expanding operations. During 2025, Rural Development assisted the town of Campbell with a low-interest loan for \$30,835,000 and a grant of \$8,540,000 to install a municipal water system necessary to reduce their high levels of PFAS. The 4,500 residents of Campbell have been on state-funded bottled water for five years due to the high PFAS levels.



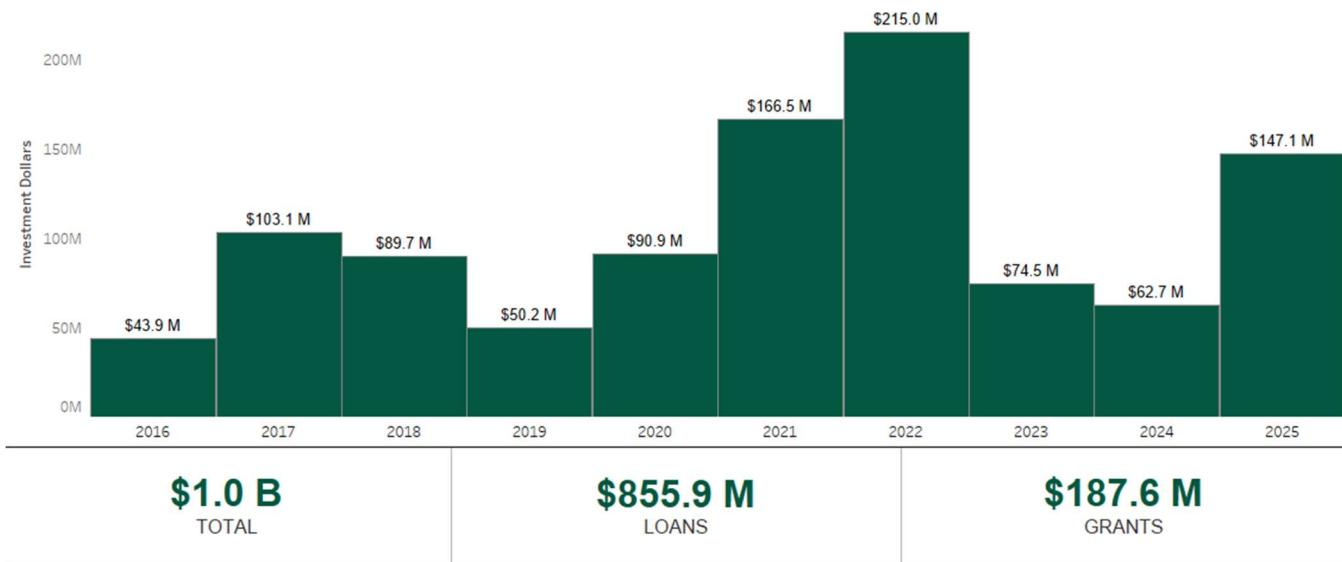
# Rural Development

## Community Facilities & Water/Environmental

### Project Funding History – All Districts

District: All

Program Area: Community Facilities & Water and Environmental



The view shows Wisconsin. Congressional districts shown: All. Program areas shown: Community Facilities & Water and Environmental. Investment types shown: All. All fiscal years will always be shown.

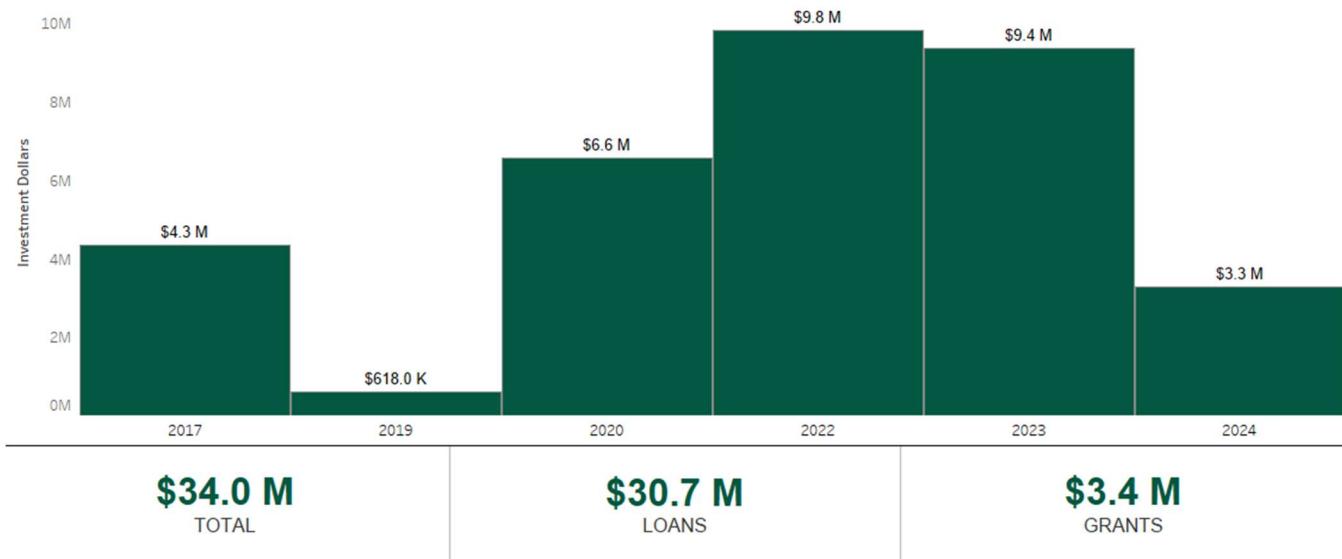
# Rural Development

## Community Facilities & Water/Environmental

### Project Funding History By District

**District: 1**

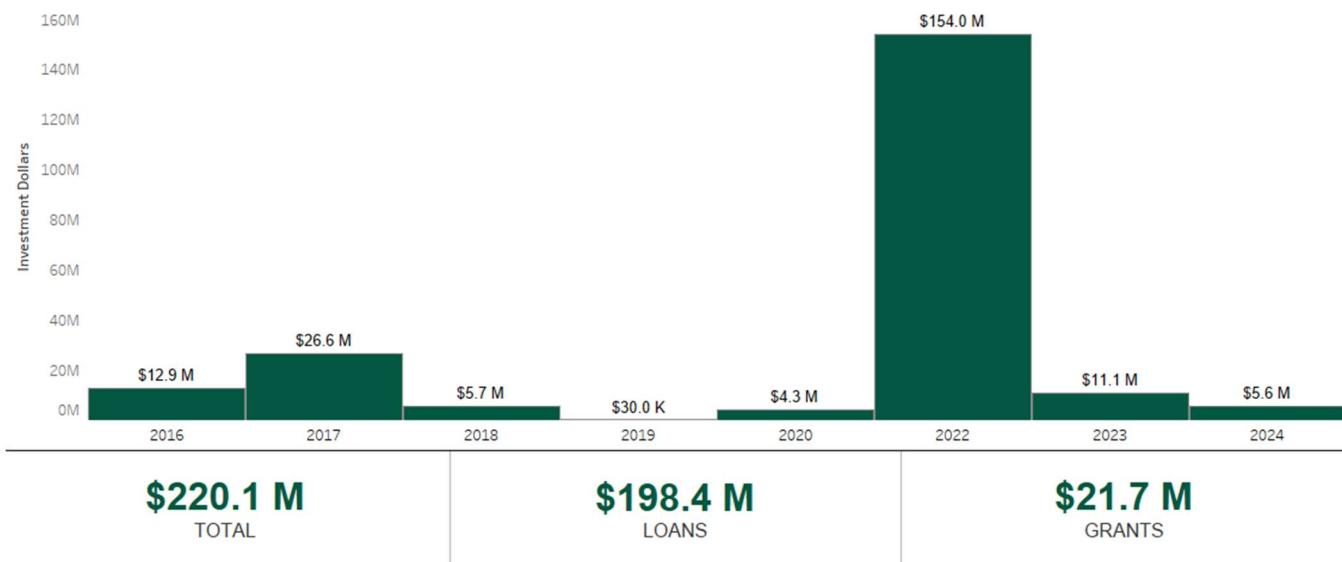
**Program Area:** Community Facilities & Water and Environmental



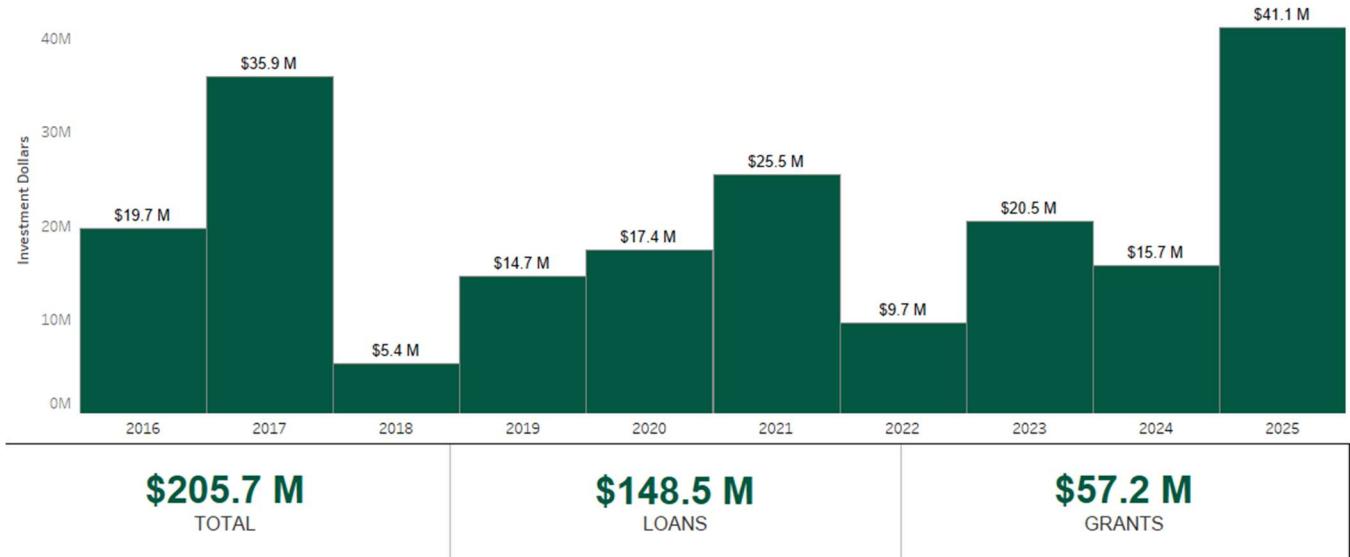
The view shows Wisconsin. Congressional districts shown: 1. Program areas shown: Community Facilities & Water and Environmental. Investment types shown: All. All fiscal years will always be shown.

**District: 2**

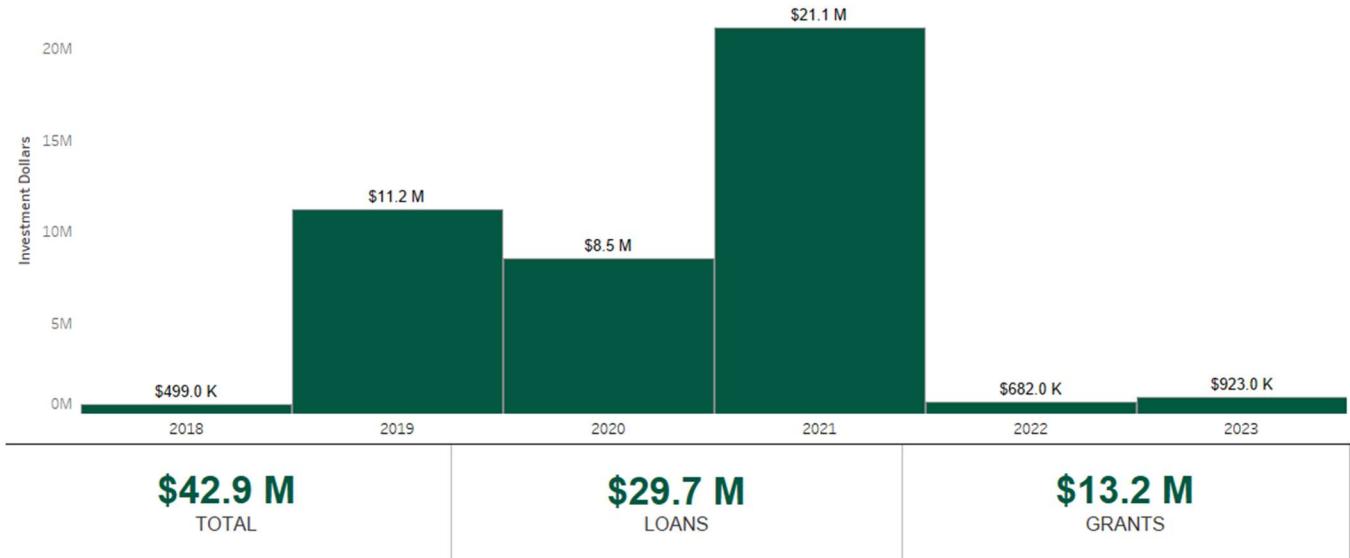
**Program Area:** Community Facilities & Water and Environmental



The view shows Wisconsin. Congressional districts shown: 2. Program areas shown: Community Facilities & Water and Environmental. Investment types shown: All. All fiscal years will always be shown.

**District: 3****Program Area:** Community Facilities & Water and Environmental

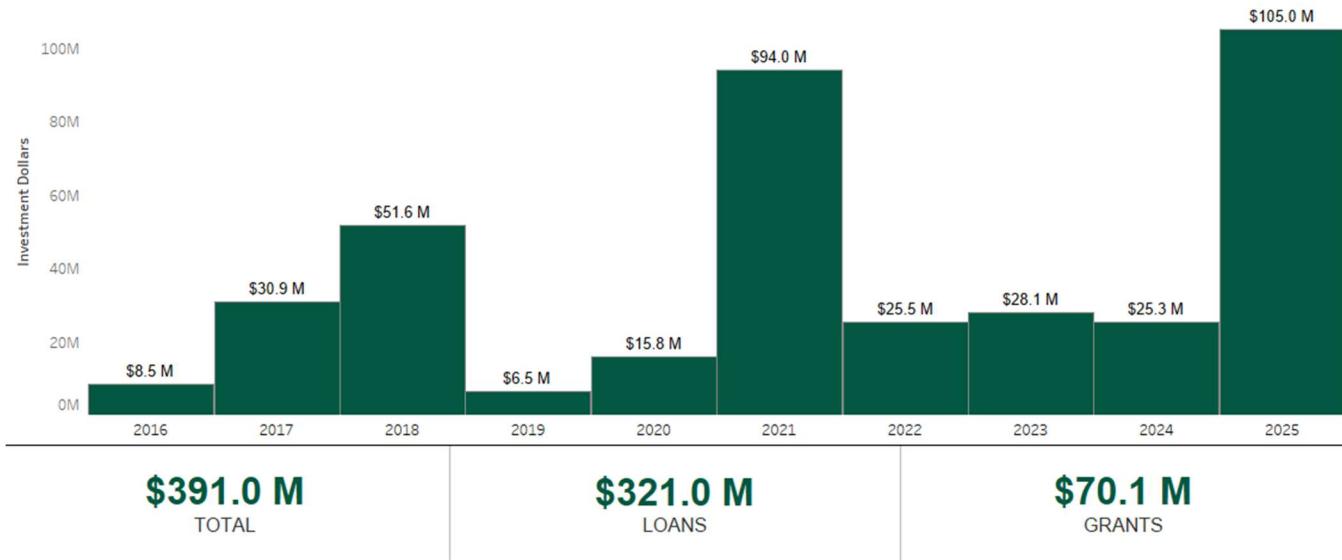
The view shows Wisconsin. Congressional districts shown: 3. Program areas shown: Community Facilities & Water and Environmental. Investment types shown: All. All fiscal years will always be shown.

**District: 5****Program Area:** Community Facilities & Water and Environmental

The view shows Wisconsin. Congressional districts shown: 5. Program areas shown: Community Facilities & Water and Environmental. Investment types shown: All. All fiscal years will always be shown.

**District: 6****Program Area:** Community Facilities & Water and Environmental

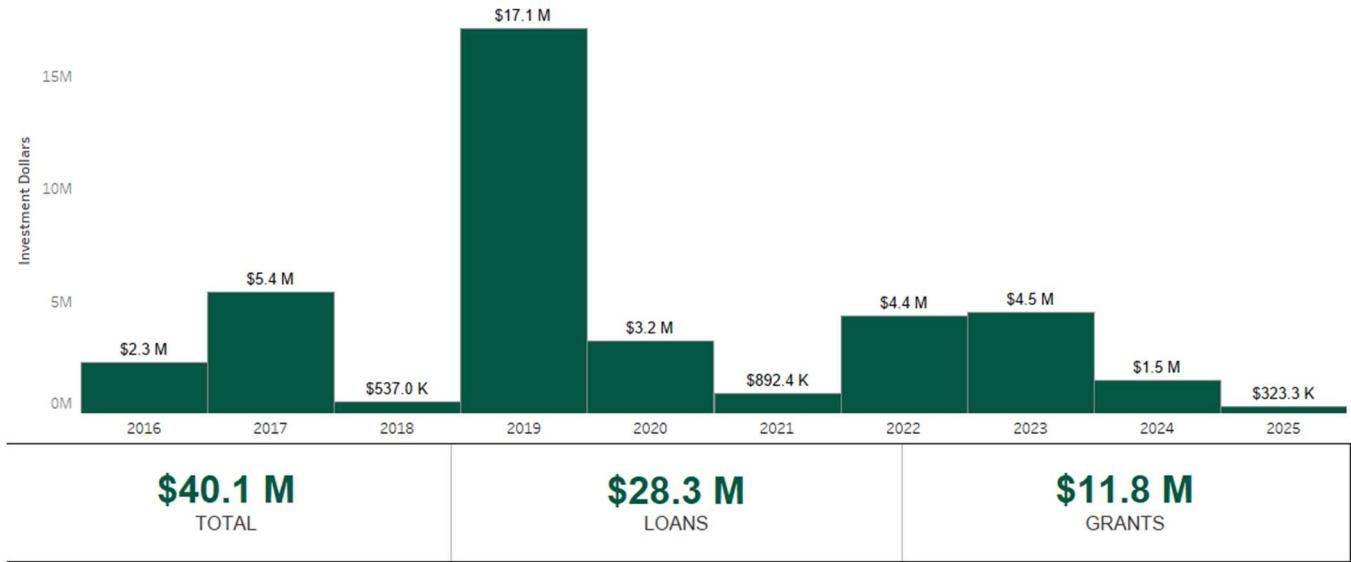
The view shows Wisconsin. Congressional districts shown: 6. Program areas shown: Community Facilities & Water and Environmental. Investment types shown: All. All fiscal years will always be shown.

**District: 7****Program Area:** Community Facilities & Water and Environmental

The view shows Wisconsin. Congressional districts shown: 7. Program areas shown: Community Facilities & Water and Environmental. Investment types shown: All. All fiscal years will always be shown.

**District: 8**

**Program Area:** Community Facilities & Water and Environmental



The view shows Wisconsin. Congressional districts shown: 8. Program areas shown: Community Facilities & Water and Environmental. Investment types shown: All. All fiscal years will always be shown.



## Dear Congress: Please prioritize what is working.

Small and rural communities have the very important public responsibility of complying with all applicable federal Safe Drinking Water Act and Clean Water Act regulations and for supplying the public with safe drinking water and sanitation every second of every day. Over 91% of the approximately 50,000 community water systems serve fewer than 10,000 persons and 81% serve fewer than 3,300 persons. Small and rural communities often have difficulty complying with complicated federal mandates and providing safe/affordable drinking water and sanitation due to limited economies of scale and lack of technical expertise. This difficulty is eased due to ongoing and continuing support offered through rural water training and technical assistance programs as highlighted below.

	Initiative	FY2023 Enacted	FY2024 Enacted	FY2026 Enacted	FY2027 Request
USDA	Circuit Rider Technical Assistance	\$21,180,000	\$21,817,000	\$23,900,000	<b>\$24,617,000</b>
	Wastewater Disposal Technical Assistance	\$37,500,000	\$35,000,000	\$35,000,000	<b>\$35,000,000</b>
	Grassroots Source Water Protection Program	\$7,500,000	\$7,000,000	\$7,500,000	<b>\$7,500,000</b>
	Water & Waste Disposal Loan & Grant Program	\$596,404,000	\$595,972,000	\$445,864,564 <sup>A</sup>	<b>\$500,000,000</b>
	Water & Waste Disposal Revolving Loan Funds	\$1,000,000	\$1,000,000	\$1,000,000	<b>\$1,000,000</b>
EPA	Safe Drinking Water Act Technical Assistance	\$30,700,000	\$30,700,000	\$30,700,000	<b>\$35,000,000</b>
	Clean Water Act Compliance Technical Assistance	\$27,000,000	\$25,500,000	\$25,500,000	<b>\$26,000,000</b>
	Clean Water State Revolving Fund	\$1,638,861,000	\$1,638,861,000	\$1,638,861,000 <sup>B</sup>	<b>\$1,638,861,000</b>
	Drinking Water State Revolving Fund	\$1,126,101,000	\$1,126,101,000	\$1,126,101,000 <sup>C</sup>	<b>\$1,126,101,000</b>
DOL	National Water and Wastewater Operator Apprenticeship Program	Language included	Language included	TBD	<b>\$20,000,000</b>

A: WEP Earmarks \$110,488,564 B: CWSRF Earmarks: \$892,762,272 C: DWSRF Earmarks: \$715,364,627

### How Can Representatives/Senators Support Rural Water?

1. Write the Appropriations Subcommittee Chairs and Ranking Members in support of Rural Water's **five** funding priorities (or include in Members' formal appropriations requests);
2. Personally contact the Subcommittee Chairs and Ranking Members in support of Rural Water's **five** funding priorities; and
3. Ask the key staff person in each office to contact the Subcommittees in support of Rural Water's **five** funding priorities.

Subcommittee	House	Senate
USDA	Chair Andy Harris (MD) Ranking Member Sanford Bishop (GA)	Chair John Hoeven (ND) Ranking Member Jeanne Shaheen (NH)
Interior (EPA)	Chair Mike Simpson (ID) Ranking Member Chellie Pingree (ME)	Chair Lisa Murkowski (AK) Ranking Member Jeff Merkley (OR)
Labor	Chair Robert Aderholt (AL) Ranking Member Rosa DeLauro (CT)	Chair Shelley Moore Capito (WV) Ranking Member Tammy Baldwin (WI)

*The National Rural Water Association represents over 31,000 small and rural community members dedicated to drinking water quality, environmental protection and public health protection.*

# Description of Rural Water Priorities

## 1. USDA Circuit Riders

Since 1980, Circuit Riders have provided the primary assistance to small communities for the operation of safe and clean drinking water supplies and compliance with water regulations. This assistance protects the sizable investment the federal government has made in rural water infrastructure. Circuit Riders are in the field every day helping systems with compliance, operations, maintenance, management, disaster response and training. The Circuit Rider Program has long been one of USDA's most successful public-private partnerships, efficiently and effectively using appropriated funds to provide technical assistance and training to rural communities through state based nonprofit associations.

## 2. USDA Farm Service Agency Grassroots Source Water Protection

This is the only statewide local community-based initiative ensuring environmentally progressive local land-use decisions without the controversy and bureaucracy of regulatory programs. It provides each state with at least one full-time person to organize and assist rural communities, farmers, and other land-use interests in the implementation of source water protection plans including non-point source (runoff) protection practices in agriculture regions. This initiative allows the people who benefit from environmental protection to take responsibility for achieving it—ensuring its success and eliminating local controversy.

## 3. EPA Safe Drinking Water Act Technical Assistance and Training

Since 1977, small and rural communities have relied on local/on-site technical assistance and training for compliance with the myriad of federal EPA regulations, avoiding EPA fines, and operating drinking water and wastewater supplies. According to small and rural communities, EPA-funded local initiatives are the most effective environmental protection efforts for drinking water & wastewater, ground water, source water, and compliance with the Safe Drinking Water Act. Small communities want to ensure quality water and stay in compliance—rural water provides them the shared technical resources to do it.

## 4. EPA Clean Water Act Compliance Technical Assistance

Small and rural communities have more difficulty affording public wastewater service due to lack of population density and lack of economies of scale. This challenge is compounded by the fact that rural communities have lower average median household incomes and often have higher rates of poverty. PL 155-270, enacted in October 2018, authorized a new technical assistance program for small and rural communities to improve water quality, operate and maintain public wastewater treatment utilities and comply with federal Clean Water Act standards.

## 5. National Rural Water Apprenticeship Program

Since 2016, NRWA has collaborated with State Rural Water Associations, USDA, DOL, EPA, and local rural water utilities to build the first nationally recognized DOL Registered Apprenticeship Program for water and wastewater system operators. Employment data indicates up to 50% of the rural water workforce will leave the water industry over the next 10 years. Rural water and wastewater utilities need a pipeline of skilled workers to help ensure clean and safe water for the public and to maintain the water infrastructure necessary to keep rural service areas economically viable. To date, thirty-five State Rural Water Associations have federally approved Registered Apprenticeship Programs and are currently offering a job creation program specifically designed by industry leaders to attract, train and retain the next generation rural water workforce with over 1200 apprentices enrolled or graduated so far.



**NATIONAL RURAL WATER ASSOCIATION**  
**FY2027 APPROPRIATIONS REQUEST SUMMARY**

*Name of program:* Circuit Rider Program

*Appropriations bill:* Agriculture, Rural Development, Food and Drug Administration, and Related Agencies

*Senate subcommittee Chairman:* John Hoeven (ND)

*Senate subcommittee Ranking Member:* Jeanne Shaheen (NH)

*House subcommittee Chairman:* Andy Harris (MD)

*House subcommittee Ranking Member:* Sanford Bishop (GA)

*Department:* United States Department of Agriculture

*Agency:* Rural Utilities Service (within Rural Development)

*Appropriations account:* Rural Water and Waste Disposal Program Account

*Authorization:* 7 USC 1926(a)(22)

*FY2027 President's budget request:* TBD

Funding History	
FY2021	\$20,157,000
FY2022	\$20,762,000
FY2023	\$21,180,000
FY2024	\$21,817,000
FY2026	\$23,900,000

**FY2027 request: \$24,617,000**

The National Rural Water Association (NRWA) requests an appropriation of \$24,617,000 for the Circuit Rider Program for FY2027.

The Circuit Rider Program is a five-year competitive contract that was awarded to NRWA on November 1, 2020. The final year of that contract began on November 1, 2024, and expired on November 1, 2025. On October 31, 2025, USDA granted a 6-month extension to the existing contract. The FY2026 enacted level of \$23,900,000 fully funded the fifth-year contract costs and included additional funding to add a full-time position within the State of Rhode Island. This increased the total number of Circuit Riders from 132 to 133.

The Rural Development contracting officer requires NRWA to include a cost escalator for annual inflationary purposes necessary to maintain 132 Circuit Riders and to provide the same level of services. Also required is the establishment of a management reserve account to address unforeseen circumstances.

**USDA Circuit Rider Justification: Increase the FY2026 enacted level of \$23,900,000 by 3%, or \$717,000, to \$24,617,000 for FY2027.**

**USDA Rural Development Circuit Rider:** Since 1980, the Circuit Rider Program has been one of USDA's most successful public-private partnerships, efficiently and effectively using appropriated funds to provide technical expertise, training, regulatory compliance, management and disaster assistance to rural communities through state based nonprofit organizations.

There are currently 132 full-time permanent Circuit Riders deployed in rural America in all 50 states and Territories. As previously mentioned, this funding request is based on the federal contract requirements and regardless of the appropriations level, the terms and conditions of the contract require NRWA to continue to provide the same level of service, even with interrupted, delayed or reduced federal funding.

State Rural Water Associations provide non-federal matching money to cover their actual cost. In the last reporting cycle, State Rural Water Associations provided \$1,933,947 in non-federal funds to cover the full cost of delivering this program.

In addition to the core services Circuit Riders have provided for decades, demand for these critical services has increased and evolved. Included in these expanded efforts are additional emergency response and recovery efforts and requests, cyber security assistance, and increased regulatory demands to include compliance with the Lead and Copper and PFAS rules. Circuit Riders have also increased their assistance to address operator vacancies attributed to an aging workforce and addressing the increased challenges related to operating and maintaining aging infrastructure.

**Experience and Benefits:** Personnel turnover within this program is very rare. Circuit Riders have approximately 3,000 years of combined experience in the water and wastewater industry. This experience and dedication to the overall mission reaps rewards in additional cost savings provided to the communities served. With this seasoned experienced staff, salary and benefit costs are higher.

**Circuit Riders Protect Federal Investments and Public Health:** Circuit Rider assistance has become even more critical with the loss of over 1,000 USDA Rural Development staff in the field. Circuit Riders' on-site, hands-on assistance, combined with trusted peer-to-peer relationships, enhances all operations including fiscal management, disaster assistance, governance, regulatory compliance, all essential for the sustainability of water and wastewater utilities. This assistance enhances the water system's ability to repay their government debt, protects the low cost of this program while maintaining and enhancing the public health in rural communities. In addition, the Circuit Riders are considered essential employees to perform Mission Critical Services for the U.S. Government during a lapse of appropriations and public health emergencies.

**NATIONAL RURAL WATER ASSOCIATION**  
**FY2027 APPROPRIATIONS REQUEST SUMMARY**

*Name of program:* Grassroots Source Water Protection Program

*Appropriations bill:* Agriculture, Rural Development, Food and Drug Administration, and Related Agencies

*Senate subcommittee Chairman:* John Hoeven (ND)

*Senate subcommittee Ranking Member:* Jeanne Shaheen (NH)

*House subcommittee Chairman:* Andy Harris (MD)

*House subcommittee Ranking Member:* Sanford Bishop (GA)

*Department:* United States Department of Agriculture

*Agency:* Farm Service Agency

*Appropriations account:* Grassroots Source Water Protection Program

*Authorization:* 16 U.S.C. 3839bb–2

*FY2027 President's budget request:* TBD

<u>Funding History</u>	
FY2021	\$6,500,000
FY2022	\$6,500,000
FY2023	\$7,500,000
FY2024	\$7,000,000
FY2026	\$7,500,000

**FY2027 request: \$7,500,000**

The National Rural Water Association (NRWA) requests an appropriation of \$7,500,000, consistent with the FY2026 enacted bill, for the FSA Grassroots Source Water Protection Program. NRWA requested, and Congress appropriated \$6.5 million to carry out this initiative from FY2016 to FY2022. For FY2023, Congress increased this account by \$1,000,000 to allow additional activities to include, but are not limited to, enhanced assistance to address nutrient run-off from highly erodible cropland; decline in water quantity and quality related to drought; chemical security mapping; and coordination implementing source water protection practices in high priority areas, as determined by the Natural Resources Conservation Service.

NRWA currently maintains 55 full-time Grassroots Source Water Protection Program Specialists in the field. Every state has one full-time Source Water Specialist with two Specialists currently provided in Colorado, California, Kansas, Minnesota, and Montana.

**FSA Source Water Justification: Enact the FY2026 funding level to maintain current field staff, services, and activities in FY2027.**

**Grassroots Source Water Protection Initiative:** Protecting public health is the top priority in every water and wastewater system in America. Since 1990, the National Rural Water Association (NRWA) and State Rural Water Associations have assisted water utilities and rural communities in identifying, controlling, and eliminating pollutants from the nation's water resources. The NRWA Source Water Protection Program is built around small water utilities, local businesses, agriculture, government, and other groups working together to develop and implement strategies to protect their drinking water sources. It is a voluntary, grassroots planning effort that builds local responsibility and creates more sustainable communities.

**Source Water Protection:** The FY2027 source water protection program appropriation of \$7,500,000 will allow NRWA to maintain 55 full-time field employees to continue to provide this essential service with enhanced activities.

**Prevention vs. Remediation:** This cooperative program has made significant progress in reducing point source pollution from industrial, agricultural, municipal, and even household sources. The program has also made progress in the challenging area of nonpoint source pollution. Nonpoint source pollution results from activities over large areas, such as runoff from agriculture, industry, and transportation that flows into water sources. In addition to protecting the health and welfare of U.S. communities, source water protection efforts save consumers money. The USDA estimates damages from soil erosion costs between \$2 billion to \$8 billion per year. The EPA estimates that public water systems spend an additional \$200 million per year just to remove excess nitrate to meet federal drinking water standards. A small community's nominal investment in implementing and adhering to a source water protection plan can avoid substantial remediation costs.

This is the only statewide local community-based initiative ensuring environmentally progressive local land-use decisions without the controversy and bureaucracy of regulatory programs. Currently there are 55 full-time specialists employed to organize and assist rural communities, farmers, and other land-use interests in the implementation of source water protection plans including nonpoint source (runoff) protection practices in agriculture regions. State Associations provided \$342,151 of non-federal matching funds to carry out this initiative from April 1, 2024 to March 31, 2025. This initiative allows the people who benefit from environmental protection to take responsibility for achieving it- ensuring its success and eliminating local controversy. Through comprehensive planning efforts that identify potential threats to the water supply, communities proactively maintain local sources of safe and clean water. Additionally, by developing and implementing a source water protection plan, communities can help minimize the future need for expensive upgrades to treatment facilities.

**NATIONAL RURAL WATER ASSOCIATION**  
**FY2027 APPROPRIATIONS REQUEST SUMMARY**

*Name of program:* **EPA Safe Drinking Water Act Technical Assistance**

*Appropriations bill:* Interior, Environment, and Related Agencies

*Senate subcommittee Chairman:* Lisa Murkowski (AK)

*Senate subcommittee Ranking Member:* Jeff Merkley (OR)

*House subcommittee Chairman:* Mike Simpson (ID)

*House subcommittee Ranking Member:* Chellie Pingree (ME)

*Agency:* Environmental Protection Agency

*Appropriations account:* Environmental Programs and Management

*Authorization:* Safe Drinking Water Act (42 USC 300j-1(e))

*FY2027 President's budget request:* TBD

**Funding History**

FY2021	\$21,700,000
FY2022	\$25,700,000
FY2023	\$30,700,000
FY2024	\$30,700,000
FY2026	\$30,700,000

**FY2027 request: \$35,000,000**

The National Rural Water Association requests report language, consistent with the House FY2026 reported bill (see below) appropriating \$35,000,000 under this account to provide \$26,000,000 dedicated to the technical assistance activities as prescribed under the Grassroots Rural and Small Community Water Systems Act. Small and rural communities rely on local/on-site technical assistance and training for compliance with federal EPA regulations, avoiding EPA fines, and operating drinking and wastewater supplies.

**Report Language:** *Environmental Protection: National Priorities.* - The bill provides \$35,000,000. The Committee directs that funds be used for a competitive grant program for qualified non-profit organizations to provide technical assistance for improved water quality or safe drinking water, adequate wastewater to small systems, or individual private well owners. The Agency shall provide \$26,000,000 for Grassroots Rural and Small Community Water Systems Assistance Act, for activities specified under Section 1442(e) of the Safe Drinking Water Act (42 U.S.C. 300j-1(e)(8)). The Agency is directed to provide funding to the most qualified and experienced non-profit organizations in providing technical assistance to small water systems and to issue the grant awards from this program on an annual basis.

**EPA Technical Assistance Justification: Enact the House's FY2026 reported level of \$35,000,000 and follow the Congressional intent of Public Law 114-98 for FY2027.**

**EPA Technical Assistance Authorization:** The President signed the Grassroots Rural and Small Community Water Systems Assistance Act into law (Public Law 114-98) on December 11, 2015. The House of Representatives unanimously passed the bill on November 30, 2015 and the Senate on June 9, 2015 (also unanimously). The authorization was modified in the Bipartisan Infrastructure Law (H.R.3684, Infrastructure Investment and Jobs Act) to ensure the funding is used in the most beneficial manner for rural and small communities.

The purpose of the Act is to require the U.S. Environmental Protection Agency (EPA) follow Congressional intent in administering directed appropriations to assist small and rural communities to comply with federal environmental mandates. The Act authorizes the EPA to provide technical assistance to small and rural communities to assist them with: (1) compliance with the myriad of federal regulations under the Safe Drinking Water Act; (2) operation and maintenance of their water utilities; and (3) public health protection through the supply of safe public drinking water.

**Technical Assistance Demand:** Small and rural communities often have a difficult time, due to their limited customer base and technical capacities, providing safe water and complying with federal standards. This is compounded by the fact that small and rural communities often have lower median household incomes and higher water rates compared to larger communities. As a result, the cost of compliance is often dramatically higher per household.

The vast majority of U.S. drinking water supplies are small; 91% of community water systems serve a population of fewer than 10,000 people. Some communities are so small they rely on volunteers to operate their drinking water supply. Small communities in violation of the federal rules are subject to \$25,000 per-day civil penalties. We are urging Congress to fully fund the Grassroots Rural and Small Community Water Systems Assistance Act portion at \$26,000,000 and ensure funding is limited to qualified, experienced technical assistance providers to effectively serve the needs of rural utilities

**Experience:** Since 1977, NRWA has assisted small and rural communities in providing safe drinking water and ensured access to the expertise of an experienced, trustworthy technician. This technical assistance provides for efficient system operation and maintenance and affordable compliance with Safe Drinking Water Act mandates. Small and rural communities are struggling under new federal regulations, complex funding program applications, and continuing mandatory operator training requirements. Recent EPA awards for this initiative do not adequately address the needs of small and rural communities that need help as soon as possible.

**NATIONAL RURAL WATER ASSOCIATION**  
**FY2027 APPROPRIATIONS REQUEST SUMMARY**

*Name of program:* **EPA Clean Water Act Compliance Technical Assistance**

*Appropriations bill:* Interior, Environment, and Related Agencies

*Senate subcommittee Chairman:* Lisa Murkowski (AK)

*Senate subcommittee Ranking Member:* Jeff Merkley (OR)

*House subcommittee Chairman:* Mike Simpson (ID)

*House subcommittee Ranking Member:* Chellie Pingree (ME)

*Agency:* Environmental Protection Agency

*Appropriations account:* State and Tribal Assistance Grants Account

*Authorization:* America's Water Infrastructure Act of 2018 (section 4103), "Technical Assistance for Treatment Works"

*FY2027 President's budget request:* TBD

**Funding History**

FY2021	\$18,000,000
FY2022	\$20,000,000
FY2023	\$27,000,000
FY2024	\$25,500,000
FY2026	\$25,500,000

**FY2027 request: \$26,000,000**

The National Rural Water Association (NRWA) requests \$26,000,000, consistent with the FY2026 House reported level, to fund section 4103 America's Water Infrastructure Act of 2018. This competitive grant program provides small and rural communities with the technical assistance necessary to improve water quality, operate and maintain public wastewater treatment utilities, assist with permitting, comply with federal Clean Water Act regulations and apply for federal funding under the Clean Water State Revolving Funds. Small and rural communities strive to ensure quality wastewater stays in compliance—this initiative provides them with the technical resources to do so.

**Bill Language:** \$26,000,000 shall be for grants under section 104(b)(8) of the Federal Water Pollution Control Act (33 U.S.C. 1254(b)(8)).

**Report Language:** The Agency is directed to issue awards on an annual basis to the most qualified and experienced non-profit organizations necessary to provide quality uninterrupted training and technical assistance. The Agency is directed to allocate funds to grantees within 180 days of enactment of this Act.

**EPA Clean Water Act Compliance Technical Assistance Justification: Enact the FY2026 House reported level of \$26,000,000 for section 4103 of America's Water Infrastructure Act of 2018 in FY2027**

**EPA Clean Water Act Compliance Technical Assistance:** This technical assistance authorization, section 4103, “Technical Assistance for Treatment Works,” was included in America’s Water Infrastructure Act of 2018, and signed into law by the President on October 23, 2018.

Small and rural communities have more difficulty affording public wastewater service due to lack of population density and lack of economies of scale. This challenge is compounded by the fact that rural communities have lower average median household incomes and often have higher rates of poverty. Likewise, rural communities have a much more challenging time complying with federal Clean Water Act permits and operating complex wastewater treatment systems due to the lack of technical resources and expertise in small communities. While most rural communities have fewer resources, they are regulated in the exact same manner as a large community - and often operating similarly complex treatment systems that are smaller in scale but no less sophisticated to operate and troubleshoot. Many small communities may only have one (or one part-time) operator with multiple duties (not just wastewater treatment) - while a large community may have a team of technical experts including engineers, chemists, and highly trained operators - all as part of their full-time staff.

Many small and rural communities are currently struggling to comply with the EPA sewer permits (i.e. federal National Pollution Discharge Elimination System permits), experiencing issues with inflow and infiltration of their collection systems, meeting Clean Water Act ammonia standards, biochemical oxygen demand standards, new nutrient standards, stormwater regulations and changing permits due to implementation of Total Maximum Daily Load (TMDL) regulations.

This recent law provides direct on-site assistance to communities to support the efficient operation of their wastewater utilities and ensure compliance with all the federal regulations under the Clean Water Act. Funding and implementation will allow communities to comply with the federal Clean Water Act requirements, potentially save thousands of dollars, prevent the hiring of consultants to comply with the Clean Water Act and limit exposure to civil penalties. Instead of a “must” mandate from the federal government, this provision will provide small and rural communities with “how-to” guidance for cost-effective compliance with the federal government’s Clean Water Act.

**NATIONAL RURAL WATER ASSOCIATION**  
**FY2027 APPROPRIATIONS REQUEST SUMMARY**

**Name of program:** National Water and Wastewater Operator Apprenticeship

**Program**

*Appropriations bill:* Labor, Health and Human Services, Education, & Related Agencies

*Senate subcommittee Chairman:* Shelley Moore Capito (WV)

*Senate subcommittee Ranking Member:* Tammy Baldwin (WI)

*House subcommittee Chairman:* Robert Aderholt (AL)

*House subcommittee Ranking Member:* Rosa DeLauro (CT)

*Department:* United States Department of Labor

*Agency:* Employment and Training Administration

*Appropriations Account:* Training and Employment Services

*FY2027 President's budget request:* TBD

<b>Apprenticeship Grant Program Funding History</b>	
FY2021	\$185,000,000
FY2022	\$235,000,000
FY2023	\$285,000,000
FY2024	\$285,000,000
FY2026	TBD

**FY2027 request: \$20,000,000 set-aside within the Apprenticeship Grant Program**

The National Rural Water Association (NRWA) requests \$20,000,000 for a national water and wastewater operator apprenticeship program to be funded by the available resources within the Apprenticeship Grant Program account.

**Bill Language:** \$20,000,000 shall be for national water and wastewater operator industry workforce training through apprenticeship programs registered with the Office of Apprenticeship of the Employment and Training Administration of the Department of Labor or a State apprenticeship agency recognized by the Office of Apprenticeship pursuant to the Act of August 16, 1937 (commonly known as the "National Apprenticeship Act"; 50 Stat. 664, chapter 663; 29 U.S.C. 50 et seq.).

**Report Language:** The Committee directs the Secretary to make \$20,000,000 in grant funding available for a nonprofit organization working with community water systems to establish, implement, expand, and administer registered apprenticeship programs consistent with the National Guideline Standards of Apprenticeship for Water and Wastewater System Operations Specialists to address nationwide shortages of qualified drinking water and wastewater operators, especially in rural America.

**DOL Rural Water Workforce Initiative Justification: Provide the FY2026 House reported level of \$20,000,000 for a national water and wastewater operator apprenticeship program.**

NRWA, State Rural Water Associations, USDA, DOL, EPA, and local rural water utilities are collaborating successfully to establish the first nationally recognized Registered Apprenticeship Program for water and wastewater system operators, while creating jobs in rural America. In July 2024, NRWA achieved a significant milestone by securing \$7,631,873 in DOL competitive grant funding to support the development and expansion of these vital rural water apprenticeships. As of January 2026, 35 State Rural Water Associations have completed the rigorous process of obtaining federally approved Registered Apprenticeship Programs and are now attracting, training, and retaining the next generation water workforce with over 687 apprentices enrolled and over 519 have completed their apprenticeship as of December 31, 2025.

To bolster this effective initiative, Congress “urged” the Secretary of Labor to make funding available for the NRWA Registered Apprenticeship Program in the FY2024 Further Consolidated Appropriations Act and the FY2026 DOL House Appropriations report includes a set-aside directing the Secretary of Labor to invest \$20 million:

*The Committee directs DOL to make \$20,000,000 in grant funding available to establish, implement, expand, and administer registered apprenticeship programs consistent with the National Guideline Standards of Apprenticeship for Water and Wastewater System Operations Specialists to address nationwide shortages of qualified drinking water and wastewater operators, especially in rural America (page 18)*

To continue the growing, successful NRWA Apprenticeship Program, we also request a \$285 million funding level for the Apprenticeship Grant Program account, the same as the House and Senate’s FY2026 reported level with a \$20,000,000 set-aside for a national water and wastewater operator apprenticeship program to be funded by the available resources within that account.

Safe and effective water utility management is vital to rural America and the nation. There are currently over 50,000 community water supplies in the country, 91% serve populations of 10,000 or less. Employment data indicates up to 50% of this workforce will leave the water industry within the next 10 years. A vast majority of community water systems have been unable to attract, train and retain the next generation workforce due to the lack of an identifiable career path coupled with low salary levels and population density. Rural water utilities need a pipeline of skilled workers to ensure clean and safe water for the public and to maintain the water infrastructure necessary to keep service areas economically viable. These operators serve as public health officials and are often the only person responsible for complying with all the applicable federal Safe Drinking Water Act and Clean Water Act regulations and for supplying the small community with safe drinking water and sanitation every second of every day. Water and wastewater systems will be empowered to leverage workforce development activities including an identifiable career path and a modern, systematic apprenticeship model with this funding for the first time.

# Wisconsin Rural Water Association

## Impact on Wisconsin by Congressional Districts

### DISTRICT 2

Legend:	
Blue - Waterworks Assistance	
Green - Energy Efficiency	
Teal/Aqua – Source Water Assistance	
Light Brown – Wastewater Assistance	

Contact Date	System Name	System Contact	Position	System Connections/ Energy Savings	Total Contact Time	Savings to System
12/11/23	North Freedom					\$30,000
A wellhead protection plan was completed by an engineering firm in 2007 but never implemented. The current public works director/water operator and village clerk were both new to the system and requested help with an update. WRWA Sourcewater Specialist Andrew Aslesen updated the WHPP which included a robust implementation strategy. On 12/11/23, Andrew attended the village board meeting to explain the WHPP, the WHP ordinance and answer questions. During the meeting, village board voted to adopt the wellhead protection ordinance, which implements the plan and provides protection for the village wells. WRWA's technical assistance saved the village \$30,000 in engineering costs.						
9/30/24	La Valle					\$30,000
WRWA Sourcewater Specialist Andrew Aslesen was contacted to draft a wellhead protection plan precipitated by a new well. Andrew was able to help the public works director draft a robust WHPP for the village and assist the clerk in preparing an ordinance creating a wellhead protection zoning overlay district. The proposed WHP ordinance was adopted by the village board on 9/30/24. WRWA's technical assistance saved La Valle \$30,000 in engineering fees.						
1/2/25	Argyle Waterworks	Jared Johnson	Water Superintendent	385 W / 320 WW	2.5 hrs.	\$1,200
WI DNR Water Engineer Nathan Wells contacted WRWA Circuit Rider Annetta Von Rueden for assistance with Argyle Water Utility's chlorination system. At the DNR sanitary survey, Mr. Wells pointed out the chlorine levels in the water distribution system were inconsistent and low. He recommended purchasing new chlorine pumps, changing out the chlorine lines with new lines engineered and sized appropriately for each of the three wells gallons per minute output. The new chlorine pumps were to be set to DNR recommendation. Annetta traveled to Argyle to do an assessment of the new chlorine pumps, new chlorine lines, and pump settings. Annetta did an assessment at all three of the wells in town. She demonstrated to Mr. Johnson how the chlorine lines were to be installed, and the new chlorine pumps were to the correct settings and were pumping chlorine. She also demonstrated how to take a chlorine sample at the entry point to be sure the system is getting recommended chlorine residuals in the distribution system. Mr. Johnson and Annetta carefully reviewed the letter received from the DNR, and Annetta said the new chlorine system in all three wells looked good, and that Argyle should no longer be noncompliant with the DNR.						
3/6/25	New Glarus Waterworks	Jason Borth	Water Superintendent	960 W / 760 WW	2.5 hrs.	\$1,800
Jason Borth contacted WRWA Circuit Rider Annetta Von Rueden for assistance with a Tier II Violation from the Lead Materials Inventory. Annetta agreed to meet with Mr. Borth to review the deficiencies. After a review of the inventory, it was determined the engineering firm contracted for the service did not complete the inventory properly. There were numerous entries submitted in the incorrect category. For instance, copper lines written down to dwellings should have been entered as unknowns and service lines that had no connection were entered. The inventory would have to be redone. This was a tedious task to undertake but would have to be done by the utility for accuracy. By contacting WRWA for assistance, New Glarus Water Utility saved \$1,800 in engineering fees to return to compliance.						
3/17/25	Village of Monticello					\$30,000
Monticello's municipal water system is served by two existing municipal wells and one newly constructed well. The newly constructed well is a large expense for a system this small and any way for them to save money on the process was important. Well #1 is shallow, well-constructed in an unconsolidated sand and gravel aquifer that is vulnerable to contamination. The well has experienced elevated nitrate levels in recent years. WRWA Sourcewater Specialist Andrew						

Aslesen can provide technical assistance and develop a wellhead protection plan free of charge, saving the system a significant amount of money. Elevated nitrate at Well #1 is the biggest concern. It is believed that spills from the cheese factory next to Well #1 have contributed to the elevated nitrate. The operator believes recent improvements made by new ownership at the cheese factory has led to recently reduced levels of nitrate in Well #1. Andrew completed a new WHPP which was approved by WI DNR in February 2025, saving the village a significant amount of money. WRWA provided technical expertise into the nitrate issue at Well #1 and included plans to monitor nitrate levels at Well #1. WRWA continues to be available to the village to provide technical assistance with ongoing wellhead protection and implementation activities. WRWA's technical assistance saved the village \$30,000 in engineering costs.

3/17/25	Village of Windsor			6,200 kWh W 0 WW		\$412 ann.
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WRWA Energy Efficiency Technician Matt Rettler performed a follow-up energy efficiency assessment for Windsor's water and wastewater operations. For their water operations, Matt suggested adding a timer to reduce the dehumidifier runtime on Morrisonville Well #3 by 50% and turn tax exempt forms in for Morrison Well #3, the pressure tank and service address 4676 Cty Rd DM. For their wastewater operations, Matt suggested maintaining the distribution system to reduce I/I and to turn in the Peck St. lift station tax exempt form. By implementing WRWA's recommendations, Windsor would save \$130 annually for their water operations and \$282 annually for their wastewater operations.

4/15/25	Belmont Waterworks	Riley Cutler	Water Operations Specialist	330 W / 330 WW	3.25 hrs.	\$1,500
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Newly appointed Water Superintendent Kelly Soltis contacted WRWA Circuit Rider Annetta Von Rueden for assistance with water utility operations and to update the Utility Emergency Response plan. Annetta met with Mr. Soltis and Water Operations Specialist Riley Culter. Annetta demonstrated how to properly fill out and complete the village's Emergency Response Plan. Mr. Cutler and Mr. Soltis had questions on how to measure well depths in the well houses and how the operation of the chlorine pump was properly set. Annetta demonstrated the difference between direct and indirect well depth readings and the applicable one to the well gauge. Annetta also demonstrated how to operate the chlorine pump for the well. They discussed upcoming DNR deadlines for a water utility and how to meet those deadlines. Belmont's water operation specialists are well on their way to properly operating and managing the water utility due to WRWA's expertise. WRWA saved the village \$1,500 in services otherwise charged by an engineering firm.

4/22/25	Morrisonville SD #1	Jon Claas	Water Operations Specialist	166 W / 0 WW	2.75 hrs.	\$2,500
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WRWA Circuit Rider Todd Weich was contacted by Jon Claas to assist with leak detection. Mr. Claas is also the Water Superintendent for Morrisonville. Todd met with Mr. Claas and Operations Specialist Lee Dietrick. In addition to the system's unsuccessful efforts at leak detection, a neighboring water municipality had attempted to locate the leak with no results. The crew had an idea where the leak may be based on wastewater flows. The system had doubled the daily water pumping because of the ongoing leak. Todd explained that the next step to leak detection was to go out into the system and listen to some hydrants, valves, and customer services with the LD-12 leak detection listening device. He gathered the equipment needed for the testing. Working alongside Mr. Claas and Mr. Dietrick, Todd listened to fire hydrants and customer water services and was able to pinpoint the leak. They also discovered noise on a customer's water service on a new water main and service installation, which was inspected and repaired. Mr. Claas estimated the savings to the village to be about \$2,500 for the leak detection services and resolution of the water loss from the leak.

6/9/25	Hollandale Waterworks	Jerry Doescher	Public Works Director	102 W / 102 WW	2.75 hrs.	\$1,000
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Jerry Doscher contacted WRWA Circuit Rider Annetta Von Rueden for assistance on a leak within the water system. The system has been losing water since 2024 AND Mr. Doescher was not able to find the source of the leak. The past 18 months, the village had been constructing a new addition for the Riverdale Elementary School District on the elementary school in town. The construction company contacted Mr. Doescher with concerns about a potential water leak on the construction site. Annetta and Mr. Doescher listened to a new water line leading all along the new addition of the school and listened to the hydrant that was moved. There was sound on the hydrant evident that a leak was on the new water line installed. The construction crew, Mr. Doescher and Annetta went into the mechanical room of the school to listen where the water line entered the building and detected where the leak was. WRWA's technical assistance saved the village \$1,000 in costs of hiring a professional leak detection company and the construction crew repaired the line.

7/7/25	Hill Point Sanitary District	Bob Breneman	Wastewater Ops. Specialist	0 W / 50 WW	3 hrs.	\$1,000
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WRWA Trainer/Technician Tony Roche was contacted by Bob Breneman to help with reporting monthly discharge data. Hill Point recently completed a major upgrade and has new wastewater reporting responsibilities to maintain compliance with their WI Pollutant Discharge Elimination System permit. Tony met with Mr. Breneman and Hill Point Sanitary District Consultant Lisa McGlynn to submit monthly discharge reports for April – June 2025. Tony assisted Mr. Breneman and



WADE D. PETERSON  
PO Box 215  
Baraboo, WI 53913  
Phone: (608) 397-0251

Wisconsin Rural Water Association

January 2, 2025

Dear Chris:

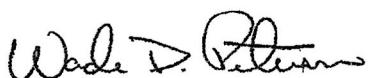
For 33 years I have relied on WRWA staff for assistance. Back then there were only three staff members. The water and wastewater circuit riders were just a phone call away. Their knowledge and assistance were a great help in starting off my career on the right foot.

All the training opportunities were a great help. Whether it was an update on DNR regulations, utility specialized training on treatment processes, annual conference sessions or hands on demonstrations at the outdoor expo. Plus, the platform to collaborate with other plant operators.

Many times, we were able to borrow equipment from the loaner equipment program.

Thanks again!

Sincerely,



Wade D. Peterson

To all WRWA staff,

Your organization has helped our community with many things in the past year. A co-worker and myself attended some water classes and are now certified operators. Annie helped coordinate some much-needed hydrant repairs with Bud from Waterous. She also spent some time with us doing some leak locating and sharing some of her techniques when looking for water leaks. We also attended an excavation safety training that was very informative in Plover. There are many training opportunities provided and available all over the state. WRWA is critical to helping with all problems, small to large!

Thanks for all your efforts.

Nate Fosbinder-Superintendent

City of Mineral Point

## Renee Koback

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**From:** Mary Jo Michek <mmichek@bluemoundsvillage.com>  
**Sent:** Tuesday, January 28, 2025 12:45 PM  
**To:** Renee Koback  
**Subject:** Main Mailing Address  
**Attachments:** bluemoundscopier@gmail.com\_20250128\_124405.pdf

Here's the updated system information.

We just fixed a leak in the system that started in mid-December. Annie (sorry if spelling is wrong) was an incredible helper, she worked with Dan Foster and Tanner Cullen for **hours** in the cold until they finally located an area she believed, and Dan agreed, the leak was likely at. Dan had the leak detector come back again and he was able to locate the problem. After weeks of looking it was **found and repaired** we can't thank you and your staff enough for your dedication to the public water utilities!!

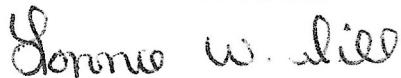
Much Appreciation!!

Mary Jo Michek  
Clerk/Treasurer  
Village of Blue Mounds  
11011 Brigham Avenue  
P. O. Box 189  
Blue Mounds, WI 53517  
608.437.5197 ext. 1  
608-437-4198 Fax  
[www.bluemoundsvillage.com](http://www.bluemoundsvillage.com)

**Register or Request Absentee here:** <https://myvote.wi.gov/en-us/>

I would like to write this letter about the help that WRWA has been for the Village of Albany this last year and for the last 20 years that I have been with the Village. When I started, the day, I was hired by the superintendent that hired me and passed away that night. I was got a call the next day from the village president that told me about his passing. I was able to leave the job that I was working for, early so I could start as soon as possible. At the village at the time there was one person that had been there for many years but didn't want to take charge. He called WRWA and they came down and helped with getting everything lined up, making sure we would get things done and all the testing and the paperwork filled out right. We could call anytime if we had any questions and helped me. The one that became Superintendent did not know how to and what we needed to get our State Water and Sewer Certification done. WRWA came in with one call and pointed us in the right direction. Over the years they have come down and helped find a water break and we had a hard time finding, Annie was a very good help that very cold day. WRWA helped me get thought paperwork that I was having trouble with for the Village's USDA loan for a New Standpipe and Replacement of Watermains. WRWA has and will always be for the communities of the State of Wisconsin there funding should never be cut or anything for what they do for the State and the community that no one sees but the one that they help every day.

Thank You Lonnie W. Gill



Superintendent of Public works

Village of Albany

To whom it may concern:

My name is Mark Myers. I am the Waterworks and Wastewater Operator for the village of Rewey, Wi. I started my position on May 27, 2020, after the previous operator had retired from the village. My learning experience was mostly a trial by fire, as I did not receive much in the line of training time. I was, to put it mildly, lost. I had very little experience with all aspects of my job, from actual in the fieldwork to the required paperwork for the job. At one time within the first year of my employment I was seriously contemplating resigning, as I saw no light at the end of the tunnel.

Somewhere along that time, my DNR rep for water at the time, Theera Ratarasarn, suggested I contact WRWA for help.

Annetta Von Rueden, the WRWA circuit rider for our area here has been a tremendous amount of help, providing pointers, equipment, on site instruction and help from paperwork to hydrant flushing and valve exercising. She has also helped us with attempts to get funding for needed projects in the village that we do not have money for.

She has been a wealth of information and help, and I now have a much better outlook and attitude toward working to get our village's issues under control and on the right track.

I've also interacted on the Wastewater side with WRWA's rep, Tony Roche. During this past summer, I have endured I&I issues at the treatment plant that have hurt my plant's performance. Tony was great and actually came to the site to examine my plant's situation and layout. He was able to offer some great pointers that have helped steer our treatment plant back in the right direction.

Without the help and services of WRWA, I would still be struggling here in our small village. I hope that funding for the WRWA will continue to provide this much needed service to my fellow Waterworks and Wastewater operators.

Thanks Annie, Tony and WRWA!

Mark Myers, Public Works  
Village of Rewey  
PO Box 33  
218 West Street  
Rewey, Wi 53580

Dear those from WRWA,

I deeply appreciate being awarded your scholarship. As someone going into college, being able to finance school has proven itself to be quite the challenge, so all of the help counts. Your donation is not only substantial, but something I'm very grateful for, since it helps chip away at that hefty cost of entry. Again, thank you very much.

Sincerely,  
Carrie Retoreski  
Carrie



## VILLAGE OF DEFOREST

120 S STEVENSON STREET  
DEFOREST, WI 53532  
PHONE (608) 846-6751  
[WWW.DEFORESTWI.GOV](http://WWW.DEFORESTWI.GOV)

Dear Wisconsin Rural Water Association,

Thank you for supporting the Village of DeForest by making the expertise of Source Water Specialist Andrew Aslesen available to assist with the update of our Wellhead Protection Plan in 2025. Your organization's commitment to source water protection and technical assistance was vital in helping us strengthen safeguards for our municipal water supply and align our planning efforts with Wisconsin's wellhead protection expectations.

Andrew's guidance throughout the planning process—ranging from drafting an updated plan to practical advice on implementation of ordinances—significantly improved the quality and clarity of our updated plan. His work reflects WRWA's broader mission of assisting, educating, and representing Wisconsin water systems, and it has made a tangible difference for our residents.

The Village of DeForest values WRWA as a trusted partner and appreciates the continued support your association provides to communities across the state working to protect drinking water and groundwater resources. Please extend our sincere gratitude to your leadership, staff, and board for prioritizing programs that make this kind of collaboration possible.

With appreciation,

Judd Blau  
Director of Public Works / Deputy Administrator  
Village of DeForest  
608-846-6751 | [blauj@deforestwi.gov](mailto:blauj@deforestwi.gov)  
12/3/2025

VILLAGE OF ALBANY  
PUBLIC WORKS  
206 North Water Street  
Albany, WI 53502-9430



PHONE: 608-862-3246  
FAX: 608-862-1539  
WEBSITE: [albanywi.org](http://albanywi.org)  
EMAIL: [publicworks@albanywi.org](mailto:publicworks@albanywi.org)

I would like to thank WRWA for all the help that they have given to the Village of Albany over the past year and years in the past. Every time I or the Village crew has had a problem with a water break or helping the Fire Department doing the pressure testing of Fire Hydrant around the Village for the Fire Department audit. WRWA does a Great job with training year around to keep up credits for water and sewer licenses. WRWA is one of the Very Best at doing their classes for new employees to get their water and sewer licenses and they know how it works and what they are doing after the classes from WRWA.

Thank You

Lonnie W. Gill

Superintendent of Public Works

Village of Albany